ARCHAEOLOGICAL RESOURCE MONITORING PLAN and CULTURAL MATERIALS DISCOVERY PROTOCOL

for the

JONATHAN M. WAINWRIGHT VA MEMORIAL MEDICAL CENTER SPECIALTY CARE CLINIC AND POTABLE WATER LINE UPGRADE PROJECT

This Monitoring Plan and Discovery Protocol for the unanticipated discovery of cultural materials is intended to assist the U.S. Department of Veterans Affairs (VA) in its commitment to comply with Section 106 of the National Historic Preservation Act and the National Environmental Policy Act (NEPA). The Specialty Care Clinic Building (SCU) and Potable Water Line Upgrade (Project) is a federally funded undertaking and is located within the Fort Walla Walla Historic District, which is listed in the National Register of Historic Places. Documented and undocumented archaeological sites and cultural material are known to exist within and in the vicinity of the project’s Area of Potential Effects (APE).

The Project includes the construction of the SCU and Phase II of the potable water line upgrade, including parking lots and installation of new and upgraded buried utilities. Archaeological monitoring will accompany all ground disturbing activities associated with construction of the Project. This document describes the procedures, protocols, and responsibilities of the archaeological monitoring crew and Project construction contractors. Any archaeological surface and subsurface investigations, site testing, construction, or other project activities that involve surface or substrate disturbance will require the participation of an archaeologist that meets the Secretary of the Interior’s standards for a professional archaeologist as defined in 36 CFR 61 Appendix A (qualified archaeologist).

The archaeological monitor will be required to be present for all ground-disturbing activities associated with project construction that has potential to impact culture-bearing strata (assumed to be all strata above the Touchet Beds). No construction in such strata will take place without the monitor on site. Culture-bearing strata generally extend to no more than three feet below existing ground surface. However, historical research and the results of archaeological survey indicate that extensive grading has occurred throughout the VA Campus. It is possible that redeposited soils may overlay original ground surface and deeply buried cultural deposits. The Touchet beds (sand and fine gravel) are generally considered the stratigraphic indicator of deposits laid down prior to prehistoric human use of this region (approximately 12,000 years ago) and they may be exposed through excavations on the elevated plateau area of the Campus. Monitoring will not occur during construction activities within the Touchet beds.

The monitor shall be apprised daily by VA and/or the construction contractor project manager of construction activities. All effort should be made to communicate construction schedules as early as possible (minimum 48 hours prior to excavation) to facilitate adequate staffing of archaeological monitoring crew. A representative of the archaeological monitoring crew will be
Attachment D – Monitoring and Discovery
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designated daily to coordinate with a construction project manager in the morning prior to start of work and at the end of the work day.

Thresholds and Protocols for Cultural Resource Site Identification and Data Recovery During Archaeological Monitoring of Construction Activities

The following shall be a guideline for recognizing qualitative and quantitative characteristics that indicate the presence of significant historic and prehistoric cultural resources during the monitoring of construction activities within the Fort Walla Walla Historic District. The following is not an exhaustive list and discretion is given to the archaeological monitor to include additional characteristics for additional, intensive investigations.

Whenever an archaeological monitor observes the exposure of potential cultural material or features, the monitor will be permitted to access the location to allow for close visual examination. The monitor may undertake trowel and/or shovel excavation not to exceed 50 cm$^3$ in any single exposure to determine horizontal and/or vertical extents of the deposit, integrity, presence of diagnostic artifacts, and potential for providing significant information regarding the history or prehistory of the region and Campus. The provenience of isolated diagnostic artifacts will be piece plotted on project mapping, recorded on standard forms, and collected for analysis.

Construction excavation will be halted by the archaeological monitor if any of the following cultural resources are encountered:

1. Any prehistoric artifacts or feature (hearth or fire-cracked rock concentration, house pit, soil anomalies),
2. Any faunal artifacts or remains,
3. Intact historic building foundation elements (brick or stone piers, linear alignments, soil anomalies),
4. Shaft features (privies, wells),
5. Post molds,
6. Any other features, and
7. Cumulative artifact concentration in excess of 25% visible within the matrix of an exposed square meter. The estimation of the percentage of artifacts will make adjustments for architectural artifacts (bricks, mortar, window glass) that have been broken and smeared across an exposure. In consultation with signatory parties, the definition of cumulative artifact concentration will be iteratively reassessed through the duration of project construction.

If the initial investigation identifies the deposit as potentially significant and likely to yield information important to history, then work shall cease at the location of the find and a buffer of a 50 foot radius will be constructed with flagging tape and stakes/cones. A brief description of the find will be prepared on standard forms that include location, estimated areal extent, inventory of visible artifacts, and preliminary interpretation. Recordation will include at least 2 photos with north arrow, scale, and sign board with temporary number clearly visible. A plan view map will be prepared and the site location will be recorded by GPS. Each find proposed for Phase II investigation will be communicated immediately (within two hours) to the VA
Construction Manager and Cultural Resource Manager who will forward information to VA Project Manager, which will immediately contact signatory tribes and DAHP.

Based on historical documentation and the results of Phase I survey, few intact features are expected to be exposed through archaeological monitoring of construction activities within the APE. In order to minimize delay within the construction phase of the Project, it is imperative that unanticipated discoveries be documented, recorded, and data recovered in an expedited manner. It is also critical that DAHP and affected tribes are provided the opportunity to participate in the consultation process regarding the evaluation and ultimately the mitigation of resources that are found.

Intact historic features and artifact concentrations up to 2m in horizontal extent will be bisected and half of the material excavated in 10cm cultural layers to determine vertical extent and function. A profile drawing will be prepared with plan view drawings, as necessary. Artifacts will be screened through 1/8” mesh, collected, and transported to the laboratory for analysis and interpretation. A complete description of the site, excavation, results, and interpretation will be provided in a technical report of findings within 2 months of the completion of archaeological monitoring of ground-disturbing construction activities. A Washington State Site Inventory form for each discrete resource will be prepared and submitted to the signatory and consulting parties.

Historic features and artifact concentrations over 2m in horizontal extent will be sample excavated by unit excavations involving at least one 1 x 1 meter unit. Additional units (minimum 50 x 50 cm) will be excavated as necessary. Excavations will be undertaken in 10cm cultural layers to a depth of 20cm into sterile soil to determine vertical extent and function. Profile drawings will be prepared for two walls. The unit excavation will be drawn on the plan view map. All excavated material will be screened through 1/8” mesh and artifacts collected and transported to the laboratory for analysis and interpretation. A complete description of the excavation and results will be provided in a technical report of findings within 6 months of the completion of archaeological monitoring of ground-disturbing construction activities. A Washington State Site Inventory form for each discrete resource will be prepared and submitted to the signatory and consulting parties.

VA is sensitive to the cultural values that the tribes hold in regards to artifacts and features that may be exposed through the construction activities of the Project. VA will commit to immediate reporting and consultation with affected tribes upon the unanticipated discovery of cultural material and intact features. VA commits to ensuring the security of all artifacts and confidentiality of any information regarding finds. Upon encountering pre-contact artifacts and intact cultural features, the following procedures will be implemented:

Each artifact will be point-provenienced and indicated on plan view mapping prior to recovery. Features will be similarly mapped and will be bisected. The feature matrix will be excavated in 10cm cultural layers to determine vertical extent and function. A profile drawing will be prepared with plan view drawings, as necessary. Artifacts will be screened through 1/8” mesh, collected, and transported to the laboratory for analysis and interpretation. The other half of the bisected feature will then be excavated following the aforementioned procedures. Additional plan view mapping will be undertaken, as necessary. A complete description of the site,
excavation, results, and interpretation will be provided in a technical report of findings within 6 months of the completion of archaeological monitoring of ground-disturbing construction activities. A Washington State Site Inventory form for each discrete resource will be prepared and submitted to the signatory and consulting parties.

A weekly progress report of all finds will be submitted to the signatory and consulting parties that details discovery of all cultural materials and features. Mapping and photographs will be available as requested. At that time, VA will initiate consultation with affected tribes regarding the disposition of any recovered Native American cultural material.

If faunal remains are encountered and there is a possibility that they are human, all work will be halted within a 200 foot radius. The protections and protocols stipulated in the Human Remains Discovery Plan (Attachment E to MOA) will be followed. The archaeological monitor will assume, and ensure in others, a respectful and calm demeanor. Remains will be treated as though they are Native American unless and until proven otherwise.

If at any time a qualified archaeologist is not present when a previously unknown cultural resource is discovered in strata presumed to be non-culture-bearing, the contractor will immediately cease all ground-disturbing activities within 100 feet of the discovery and immediately notify the VA Construction and Cultural Resource Manager. The contractor will cease work within the 100 foot radius of the discovery and flag the radius for easily visible identification. The contractor shall protect the discovery site from vandalism, looting, photography, or further disturbance of any kind.

All historic artifacts that are determined to be a component of an archaeological site will be collected, analyzed, and curated. For this project, an archaeological site is defined as an area including a feature and/or an artifact concentration in excess of 100 artifacts per cubic meter. A curation agreement between the VA and Washington State University in Pullman has been made for all historical cultural materials collected during archaeological investigations (Attachment C to MOA).

VA will facilitate review by representatives of affected tribes of recovered cultural material. VA will consult with affected tribes and the signatory and consulting parties regarding their final disposition and timely repatriation, if necessary.